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ADDITIONAL REPORT
OF THE
JOINT COMMITTEE ON REDUCTION
OF NONESSENTIAL FEDERAL EXPENDITURES
CONGRESS OF THE UNITED STATES
PURSUANT TO
SECTION 601 OF THE REVENUE ACT OF 1941
ON
FEDERAL PERSONNEL
JANUARY-FEBRUARY 1948
WITH
SPECIAL MILITARY ESTABLISHMENT COMPILATION
JUNE 1945-FEBRUARY 1948



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Nonessential Federal Expenditures

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CONGRESS OF THE UNITED STATES
JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES
CREATED PURSUANT TO SECTION 601 OF THE REVENUE ACT OF 1941
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JAMES E. WEBB, *Director of the Bureau of the Budget*

II

FEDERAL PERSONNEL IN THE EXECUTIVE BRANCH, FEBRUARY 1948, AND COMPARISON WITH JANUARY 1948

(The following report is compiled from signed, official personnel reports by the various agencies and departments of the Federal Government. Table I of the report shows personnel employed inside continental United States, by agency. Table II shows personnel employed outside continental United States, by agency. Table III shows total personnel employed inside and outside continental United States, by agency. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns.)

SPECIAL MILITARY ESTABLISHMENT TABLE

Table V, which has been added to this report in view of recent military recommendations, shows that the National Military Establishment was employing in February 1948 three times as many civilians per man in uniform as it employed at its wartime peak in 1945.

Prior to current revitalization of the Nation's armed might, the combined armed forces of the United States in February 1948 were employing 8 civilians to every 14 men in uniform, as compared with 2 civilians for every 12 men in uniform in June 1945.

In February the Department of the Army and the Air Forces combined employed nearly five civilians to every nine men in uniform; as compared with nearly two civilians to every eight men in uniform in June of 1945.

The Department of the Navy was employing more than three civilians for each five men in uniform in February 1948, as compared with one civilian to every five men in uniform in June of 1945.

Of the net decrease of 1,797,388 civilian employees between June of 1945 and February of 1948, 869,154 were so-called industrial employees and 928,234 were classified employees.

According to monthly personnel reports submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures, the total Federal personnel for February increased 11,932 from the January total of 2,000,511 to the February total of 2,012,443. (See table III.)

Exclusive of the National Military Establishment, there was an increase of 9,618 from the January total of 1,166,135 to the February total of 1,175,753.

Total employment for the National Military Establishment showed an increase of 2,314 from the January total of 834,376 to the February total of 836,690.

The Department of the Army reported an increase of 819 from its January total of 381,385 civilian employees. Inside continental United States the Army increased its civilian personnel 1,720, while outside continental United States personnel decreased 901.

The Department of the Air Forces increased civilian employment 903 from its January figure of 112,777 to the February figure of 113,680. These figures cover Air Forces civilian personnel within continental United States only.

The Department of the Navy reported an increase of 511 civilian employees, from the January figure of 339,620 to the February figure of 340,131.

INSIDE CONTINENTAL UNITED STATES

Federal personnel within the United States increased 12,333 from the January total of 1,774,542 to the February total of 1,786,875. (See table I.)

Excluding the National Military Establishment, personnel inside the United States increased 9,061 from the January figure of 1,111,631 to the February figure of 1,120,692.

Total civilian employment within the United States for the National Military Establishment for February was 666,183, an increase of 3,272 over the January total of 662,911.

Department of the Army personnel within the United States increased 1,720 from the January figure of 254,078 to the February figure of 255,798.

The Department of the Air Forces increased civilian personnel within the United States by 903, from the January figure of 112,777 to the February figure of 113,680.

The Navy Department within the United States increased its civilian employment 568 from the January figure of 295,462 to the February figure of 296,030.

OUTSIDE CONTINENTAL UNITED STATES

Outside continental United States, Federal personnel decreased 401 from the January total of 225,969 to the February total of 225,568. (See table II.)

An increase of 557 was reported in overseas civilian personnel by the departments and agencies other than the National Military Establishment, from the January total of 54,504 to the February figure of 55,061.

Total overseas civilian employment for the National Military Establishment decreased 985 from the January figure of 171,465 to the February figure of 170,507.

The Department of the Army reported a decrease of 1,720 civilian employees overseas, from the January figure of 127,307 to the February figure of 126,406.

The Navy Department decreased its overseas employment 57, from the January figure of 44,158 to the February figure of 44,101.

INDUSTRIAL EMPLOYMENT

Total industrial employment during the month of February increased 575 from the January total of 550,556 to the February total of 551,131. (See table IV.)

The departments and agencies, exclusive of the National Military Establishment, increased their industrial employment 183 from the January figure of 20,102 to the February figure of 20,285.

The National Military Establishment increased its total industrial employment 392 from the January total of 530,454 to the February figure of 530,846.

The Department of the Army decreased its industrial employment 64 during the month of February; the Army increased 1,656 within continental United States while the overseas industrial employment for the Army decreased 1,720.

The Department of the Navy increased its industrial employment 456 from the January figure of 237,217 to the February figure of 237,673.

The term "industrial employees" as used by the committee refers to unskilled, semiskilled, skilled, and supervisory employees paid by the Federal Government who are working on construction projects such as airfields and roads, and in shipyards and arsenals. It does not include maintenance and custodial employees.

TABLE I.—Federal personnel inside continental United States employed by executive agencies during February 1948, and comparison with January 1948

Department or agency	January	February	Increase	Decrease
Executive departments (except National Military Establishment):				
Agriculture.....	68,377	68,427	50	
Commerce.....	34,712	35,432	770	
Interior.....	42,064	42,404	340	
Justice.....	25,480	25,754	274	
Labor.....	4,469	4,479	10	
Post Office.....	463,566	470,293	6,727	
State.....	7,401	7,496	95	
Treasury.....	84,717	87,216	2,499	
Executive Office of the President:				
White House Office.....	222	220		2
Bureau of the Budget.....	601	603	2	
Executive Mansion and Grounds.....	110	102		8
National Security Council ¹	10	11	1	
National Security Resources Board.....	73	84	11	
Council of Economic Advisers.....	58	54		4
Office of Government Reports.....	19	18		1
Emergency war agencies:				
Office of Defense Transportation.....	42	41		1
Postwar agencies:				
Philippine Alien Property Administration.....	2	3	1	
War Assets Administration.....	29,125	28,839		286
Independent agencies:				
American Battle Monuments Commission.....	3	3		
Atomic Energy Commission.....	4,876	4,044	68	
Civil Aeronautics Board.....	565	569	4	
Civil Service Commission.....	3,873	4,007	134	
Export-Import Bank of Washington.....	111	112	1	
Federal Communications Commission.....	1,306	1,322	16	
Federal Deposit Insurance Corporation.....	1,144	1,148	4	
Federal Mediation and Conciliation Service.....	368	367		1
Federal Power Commission.....	795	793		2
Federal Security Agency.....	31,426	² 31,495	69	
Federal Trade Commission.....	561	559		2
Federal Works Agency.....	22,360	22,226		134
General Accounting Office.....	9,377	9,353		24
Government Printing Office.....	7,485	7,398		87
Housing and Home Finance Agency.....	11,914	11,783		131
Indian Claims Commission.....	11	11		
Interstate Commerce Commission.....	2,263	2,257		6
Maritime Commission.....	6,774	6,802	28	
National Advisory Committee for Aeronautics.....	6,172	6,249	77	
National Archives.....	330	335	5	
National Capital Housing Authority.....	290	284		6
National Capital Park and Planning Commission.....	25	24		1
National Gallery of Art.....	318	317		1
National Labor Relations Board.....	957	1,130	173	
National Mediation Board.....	113	108		5
Office of the Housing Expeditor.....	4,608	4,608		
Office of Selective Service Records.....	649	665	16	
Panama Canal.....	543	542		1
Philippine War Damage Commission.....	7	9	2	
Railroad Retirement Board.....	2,796	2,769		27
Reconstruction Finance Corporation.....	6,012	5,857		155
Securities and Exchange Commission.....	1,086	1,123	37	
Smithsonian Institution.....	507	512	5	
Tariff Commission.....	224	223		1

¹ Exclusive of personnel of the Central Intelligence Agency.

² Excludes 1,226 employees of Howard University and 99 employees of Columbia Institution for the Deaf, pending decision of the Bureau of the Budget on their status.

TABLE I.—Federal personnel inside continental United States employed by executive agencies during February 1948, and comparison with January 1948—Continued

Department or agency	January	February	Increase	Decrease
Independent agencies—Continued				
Tax Court of the United States.....	126	125	-----	1
Tennessee Valley Authority.....	14,144	14,111	-----	33
Veterans' Administration.....	206,464	205,026	-----	1,438
Total, excluding National Military Establishment.....	1,111,631	1,120,692	11,419	2,358
Net increase, excluding National Military Establishment.....			9,061	
National Military Establishment:				
Office of Secretary of Defense.....	694	675	81	-----
Department of the Army.....	264,078	255,798	1,720	-----
Department of the Air Force.....	112,777	113,680	903	-----
Department of the Navy.....	295,462	290,030	568	-----
Total, including National Military Establishment.....	1,774,542	1,786,875	14,691	2,358
Net increase, including National Military Establishment.....			12,333	

TABLE II.—Federal personnel outside continental United States employed by executive agencies during February 1948, and comparison with January 1948

Department or agency	January	February	Increase	Decrease
Executive departments (except National Military Establishment):				
Agriculture.....	1,775	1,717	-----	58
Commerce.....	2,659	2,712	53	-----
Interior.....	4,746	4,610	64	-----
Justice.....	419	421	2	-----
Labor.....	77	77	-----	-----
Post Office.....	1,482	1,575	93	-----
State.....	18,453	13,074	521	-----
Treasury.....	589	623	34	-----
Postwar agencies:				
Philippine Alien Property Administration.....	169	168	-----	1
War Assets Administration.....	463	446	-----	17
Independent agencies:				
American Battle Monuments Commission.....	99	100	1	-----
Atomic Energy Commission.....	3	3	-----	-----
Civil Aeronautics Board.....	19	19	-----	-----
Civil Service Commission.....	5	5	-----	-----
Export-Import Bank of Washington.....	2	2	-----	-----
Federal Communications Commission.....	36	37	1	-----
Federal Deposit Insurance Corporation.....	3	3	-----	-----
Federal Security Agency.....	1,403	1,399	-----	4
Federal Works Agency.....	323	351	28	-----
Housing and Home Finance Agency.....	39	42	3	-----
Maritime Commission.....	147	146	-----	1
National Labor Relations Board.....	4	5	1	-----
Office of the Housing Expediter.....	27	27	-----	-----
Office of Selective Service Records.....	14	15	1	-----
Panama Canal.....	24,314	24,190	-----	124
Philippine War Damage Commission.....	567	562	-----	5
Reconstruction Finance Corporation.....	41	26	-----	15
Smithsonian Institution.....	6	6	-----	-----
Veterans' Administration.....	1,020	1,600	-----	20
Total, excluding National Military Establishment.....	54,504	55,061	802	245
Net increase, excluding National Military Establishment.....			557	

TABLE II.—Federal personnel outside continental United States employed by executive agencies during February 1948, and comparison with January 1948—Continued

Department or agency	January	February	Increase	Decrease
National Military Establishment:				
Department of the Army.....	127,307	126,406	-----	901
Department of the Navy.....	44,153	44,101	-----	57
Total, including National Military Establishment....	225,969	225,568	802	1,203
Net increase, including National Military Establishment.....			401	

TABLE III.—Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during February 1948, and comparison with January 1948

Department or agency	January	February	Increase	Decrease
Executive departments (except National Military Establishment):				
Agriculture.....	70,152	70,144	-----	8
Commerce.....	37,371	38,194	823	-----
Interior.....	46,810	47,214	404	-----
Justice.....	25,899	26,175	276	-----
Labor.....	4,546	4,556	10	-----
Post Office.....	465,048	471,868	6,820	-----
State.....	20,854	21,470	616	-----
Treasury.....	85,306	87,839	2,533	-----
Executive Office of the President:				
White House Office.....	222	220	-----	2
Bureau of the Budget.....	601	603	2	-----
Executive Mansion and Grounds.....	110	102	-----	8
National Security Council.....	10	11	1	-----
National Security Resources Board.....	73	84	11	-----
Council of Economic Advisers.....	58	54	-----	4
Office of Government Reports.....	19	18	-----	1
Emergency war agencies:				
Office of Defense Transportation.....	42	41	-----	1
Postwar agencies:				
Philippine Alien Property Administration.....	171	171	-----	-----
War Assets Administration.....	20,588	20,285	-----	303
Independent agencies:				
American Battle Monuments Commission.....	102	103	1	-----
Atomic Energy Commission.....	4,879	4,947	68	-----
Civil Aeronautics Board.....	584	588	4	-----
Civil Service Commission.....	3,878	4,012	134	-----
Export-Import Bank of Washington.....	113	114	1	-----
Federal Communications Commission.....	1,342	1,359	17	-----
Federal Deposit Insurance Corporation.....	1,147	1,151	4	-----
Federal Mediation and Conciliation Service.....	368	367	-----	1
Federal Power Commission.....	795	793	-----	2
Federal Security Agency.....	32,829	32,894	65	-----
Federal Trade Commission.....	561	559	-----	2
Federal Works Agency.....	22,683	22,577	-----	106
General Accounting Office.....	9,377	9,353	-----	24
Government Printing Office.....	7,485	7,398	-----	87
Housing and Home Finance Agency.....	11,953	11,825	-----	128
Indian Claims Commission.....	11	11	-----	-----
Interstate Commerce Commission.....	2,263	2,257	-----	6
Maritime Commission.....	6,921	6,948	27	-----
National Advisory Committee for Aeronautics.....	6,172	6,249	77	-----
National Archives.....	330	335	5	-----
National Capital Housing Authority.....	290	284	-----	6

¹ See footnote 1 on p. 3.

² See footnote 2 on p. 3.

TABLE III.—Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during February 1948, and comparison with January 1948—Continued

Department or agency	January	February	Increase	Decrease
Independent agencies—Continued				
National Capital Park and Planning Commission	25	24	-----	1
National Gallery of Art	318	317	-----	1
National Labor Relations Board	961	1,135	174	-----
National Mediation Board	113	108	-----	5
Office of the Housing Expediter	4,635	4,635	-----	-----
Office of Selective Service Records	663	680	17	-----
Panama Canal	24,857	24,732	-----	125
Philippine War Damage Commission	574	571	-----	3
Railroad Retirement Board	2,796	2,769	-----	27
Reconstruction Finance Corporation	6,053	5,883	-----	170
Securities and Exchange Commission	1,085	1,123	37	-----
Smithsonian Institution	513	518	5	-----
Tariff Commission	224	223	-----	1
Tax Court of the United States	126	125	-----	1
Tennessee Valley Authority	14,144	14,111	-----	33
Veterans' Administration	208,084	206,620	-----	1,464
Total, excluding National Military Establishment	1,160,135	1,175,753	15,618	2,614
Net increase, excluding National Military Establishment			9,618	
National Military Establishment:				
Office of Secretary of Defense	604	675	81	-----
Department of the Army:				
Inside continental United States	254,078	255,708	1,629	-----
Outside continental United States	127,307	126,406	-----	901
Department of the Air Force	112,777	113,680	903	-----
Department of the Navy	339,620	340,131	511	-----
Total, including National Military Establishment	2,000,511	2,012,443	11,932	8,416
Net increase, including National Military Establishment			11,932	

TABLE IV.—Industrial employees of the Federal Government inside and outside continental United States employed by executive agencies during February 1948, and comparison with January 1948

Department or agency	January	February	Increase	Decrease
Executive departments (except National Military Establishment):				
Commerce	1,061	1,165	104	-----
Interior	5,110	5,260	150	-----
State	358	367	9	-----
Treasury	3,677	3,671	-----	6
Independent agencies:				
Atomic Energy Commission	268	268	-----	-----
Housing and Home Finance Agency	3	2	-----	1
Panama Canal	2,153	2,148	-----	5
Tennessee Valley Authority	7,472	7,404	-----	68
Total, excluding National Military Establishment	20,102	20,285	183	80
Net increase, excluding National Military Establishment			183	
National Military Establishment:				
Department of the Army:				
Inside continental United States	196,352	198,008	1,656	-----
Outside continental United States	96,885	95,165	-----	1,720
Department of the Navy	237,217	237,673	456	-----
Total, including National Military Establishment	550,556	551,131	575	1,800
Net increase, including National Military Establishment			575	

TABLE V.—Civilian and military personnel of the National Military Establishment, June 1945 to February 1948

Month	Department of the Army ¹			Department of the Air Forces			Department of the Navy			Secretary of Defense			Total, National Military Establishment		
	Civilian employees	Increase (+) or decrease (-)	Military personnel	Civilian employees	Increase (+) or decrease (-)	Military personnel	Civilian employees	Increase (+) or decrease (-)	Military personnel	Civilian employees	Increase (+) or decrease (-)	Military personnel	Civilian employees	Increase (+) or decrease (-)	Military personnel
1945—June	1,581,192		8,291,236				722,886		4,006,011				2,624,078		12,297,347
July	1,572,242	-8,950	8,296,373				728,119	-5,233	4,008,718				2,630,301	-6,223	12,295,091
August	1,510,971	-61,271	8,184,444				721,342	-6,777	4,008,517				2,632,318	-2,000	12,295,291
September	1,621,792	+189,179	8,022,391				649,425	-71,917	4,008,908				2,271,217	-291,096	12,082,212
October	1,558,228	-63,564	7,964,514				604,888	-44,537	3,965,018				2,101,128	-110,091	11,519,632
November	1,490,505	-68,723	6,457,043				591,585	-13,300	3,902,900				2,082,040	-79,083	10,090,862
December	1,228,904	-263,601	5,233,978				587,636	-3,902	3,241,607				1,814,545	-267,508	8,078,885
1946—January	1,116,944	-112,000	4,228,936				562,856	-25,780	2,438,751				1,707,467	-111,182	7,047,884
February	1,114,211	-2,733	4,228,936				561,301	-1,555	2,438,751				1,703,938	-3,527	7,047,884
March	1,073,964	-40,247	3,468,272				562,856	-1,555	2,438,751				1,653,365	-49,473	6,955,023
April	1,094,018	+19,054	2,430,779				561,301	-1,555	2,438,751				1,607,672	-45,687	6,955,023
May	1,000,240	-93,778	2,167,941				543,534	-17,767	1,915,614				1,529,944	-77,728	6,955,023
June	927,075	-72,165	2,098,494				490,259	-53,285	1,427,221				1,417,314	-112,630	6,955,023
July	873,374	-54,701	1,980,022				470,330	-19,709	1,139,907				1,343,904	-73,410	6,955,023
August	900,828	+27,454	1,813,356				384,710	-85,620	733,166				1,220,108	-123,796	6,955,023
September	726,835	-174,003	1,731,040				384,710	-96,000	733,166				1,131,955	-88,543	6,955,023
October	699,841	-26,984	1,277,701				377,880	-6,830	723,904				1,084,177	-47,838	6,955,023
November	653,190	-46,651	1,177,432				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
December	608,194	-45,000	1,111,282				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
1947—January	602,548	-6,646	1,319,463				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
February	574,928	-27,620	1,199,456				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
March	562,114	-12,816	1,147,948				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
April	547,164	-14,950	1,081,492				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
May	503,213	-43,961	1,020,819				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
June	497,079	-4,134	980,664				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
July	492,302	-5,777	972,569				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
August	495,227	+2,925	955,698				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
September	500,711	+5,484	940,882				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
October	481,413	-19,308	920,044				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
November	489,329	-8,084	911,557				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
December	494,162	+4,833	888,472				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
1948—January	495,884	+1,722	903,233				373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
February							373,454	-4,426	692,308				1,004,070	-79,107	6,955,023
Net increase or decrease		-1,385,906						-412,755						-1,797,388	

Note.—Of the total decrease in the civilian employment of the Department of the Army and Department of the Air Forces combined, 681,222 were industrial employees and 708,481 were classified employees.

Note.—The Air Forces were divorced from the War Department as of September 1946 pursuant to the Unification Act, Public Law 253, Eightieth Congress. Air Force civilian personnel outside United States is still included in the Army civilian personnel reports. The figures set forth below are included in those figures for the Department of the Army for purposes of comparison between June 1945 and February 1948. Therefore, the following civilian and military personnel figures for the Air Forces are omitted for current information.

Note.—Of the total decrease in the civilian employment of the Department of the Navy, 187,307 were industrial employees and 225,448 were classified employees.

Note.—Of the total decrease in the civilian employment of the Department of the Secretary of Defense, 869,184 were industrial employees and 925,234 were classified employees.

Sources: Civilian employment figures, monthly personnel reports to Joint Committee on Nonessential Federal Expenditures; military personnel figures, Bureau of Labor Statistics, and Department of Air Force Statistics Division.